
DRAFT

CHAPTER 10: LAND USE PLAN

Revisions approved by Council on 8/2/2011 via Ordinance #2457, on 1/10/2012 via Ordinance #2480, on 3/13/2012 via Ordinance #2484 on 5/14/2013 via Ordinance #2504 and on 8/27/2013 via Ordinance #2510.

Revisions approved by Council ## Date via Ordinance # .

LAND USE PLANNING IN RELATION TO STATE STATUTES

Section 62.23 of the Wisconsin Statutes grants cities and villages the authority to prepare and adopt local master plans or plan elements. In 1999, the Wisconsin Legislature enacted legislation that greatly expanded the significance of comprehensive plans within the State. The law, referred to as Wisconsin's "Smart Growth" law, provides a new framework for the development, adoption, and implementation of comprehensive plans by various units of government. The law, set forth in Section 66.1001 of the Wisconsin Statutes, requires that the administration of zoning, subdivision, and official mapping ordinances be consistent with a community's adopted comprehensive plan beginning on January 1, 2010.

In Waukesha County, 27 of the 37 cities, villages, and towns opted to participate in the Waukesha County Comprehensive Plan process. The process was led by County staff with assistance from the Southeastern Wisconsin Regional Planning Commission (SEWRPC) and Waukesha County UW-Extension staff. The City of New Berlin selected to establish its own, more tailored Comprehensive Plan in lieu of participating through the County.

Several of the nine comprehensive planning elements required by Section 66.1001 of the Statutes must be updated or addressed to bring existing land use or master plans into compliance with the requirements of the comprehensive planning legislation. This chapter provides the full Land Use Element for the City of New Berlin. Additional information regarding existing and future land uses can be found in each individual neighborhood chapter.

EXISTING LAND USES

Reviewing past and existing land use trends can aid in planning for the types of uses that are demanded. The existing land use map shown in Figure 10.2 is based on City assessment data from early 2008. The map illustrates a high amount of agricultural and single-family residential land with supporting industrial and commercial uses. Other land uses include extractive (i.e. quarry and mining) uses, governmental and institutional uses, landfill uses, two-family residential uses, multi-family uses, recreational uses, and lands for utilities and communication. Wetlands and woodlands are also identified.

Figure 10.1 illustrates the land use trends for the City of New Berlin from 1980 to 2000.

	1990			1995			2000		
	Acres	% Dev. Area	% Total Area	Acres	% Dev. Area	% Total Area	Acres	% Dev. Area	% Total Area
Residential ^a	6,227	62.0%	26.4%	6,563	59.9%	27.8%	6,782	58.3%	28.7%
Commercial ^a	364	3.6%	1.5%	397	3.6%	1.7%	466	4.0%	2.0%
Industrial ^a	586	5.8%	2.5%	614	5.6%	2.6%	763	6.6%	3.2%
Transp/Commun/Utilities ^a	2,061	20.5%	8.7%	2,549	23.3%	10.8%	2,681	23.0%	11.4%
Government & Institutional ^a	422	4.2%	1.8%	434	4.0%	1.8%	473	4.1%	2.0%
Recreational ^{a,b}	384	3.8%	1.6%	406	3.7%	1.7%	470	4.0%	2.0%
Urban Subtotal	10,044	100.0%	42.6%	10,963	100.0%	46.5%	11,635	100.0%	49.3%
Agricultural	6,817	50.3%	28.9%	6,277	49.7%	26.6%	5,124	42.8%	21.7%
Natural Resource Areas	3,734	27.6%	15.8%	3,508	27.8%	14.9%	3,567	29.8%	15.1%
Wetlands	2,323	17.1%	9.8%	2,269	18.0%	9.6%	2,301	19.2%	9.8%
Woodlands	1,283	9.5%	5.4%	1,130	8.9%	4.8%	1,154	9.6%	4.9%
Surface Water	128	0.9%	0.5%	109	0.9%	0.5%	112	0.9%	0.5%
Other	2,997	22.1%	12.7%	2,845	22.5%	12.1%	3,268	27.3%	13.9%
Nonurban Subtotal	13,548	100.0%	57.4%	12,630	100.0%	53.5%	11,959	100.0%	50.7%
Total	23,592	~	100.0%	23,593	~	100.0%	23,594	~	100.0%

^a Includes off-street parking areas.
^b Includes intensively used area of public and non-public recreation sites.
^c Includes extractive, landfills, and unused land.

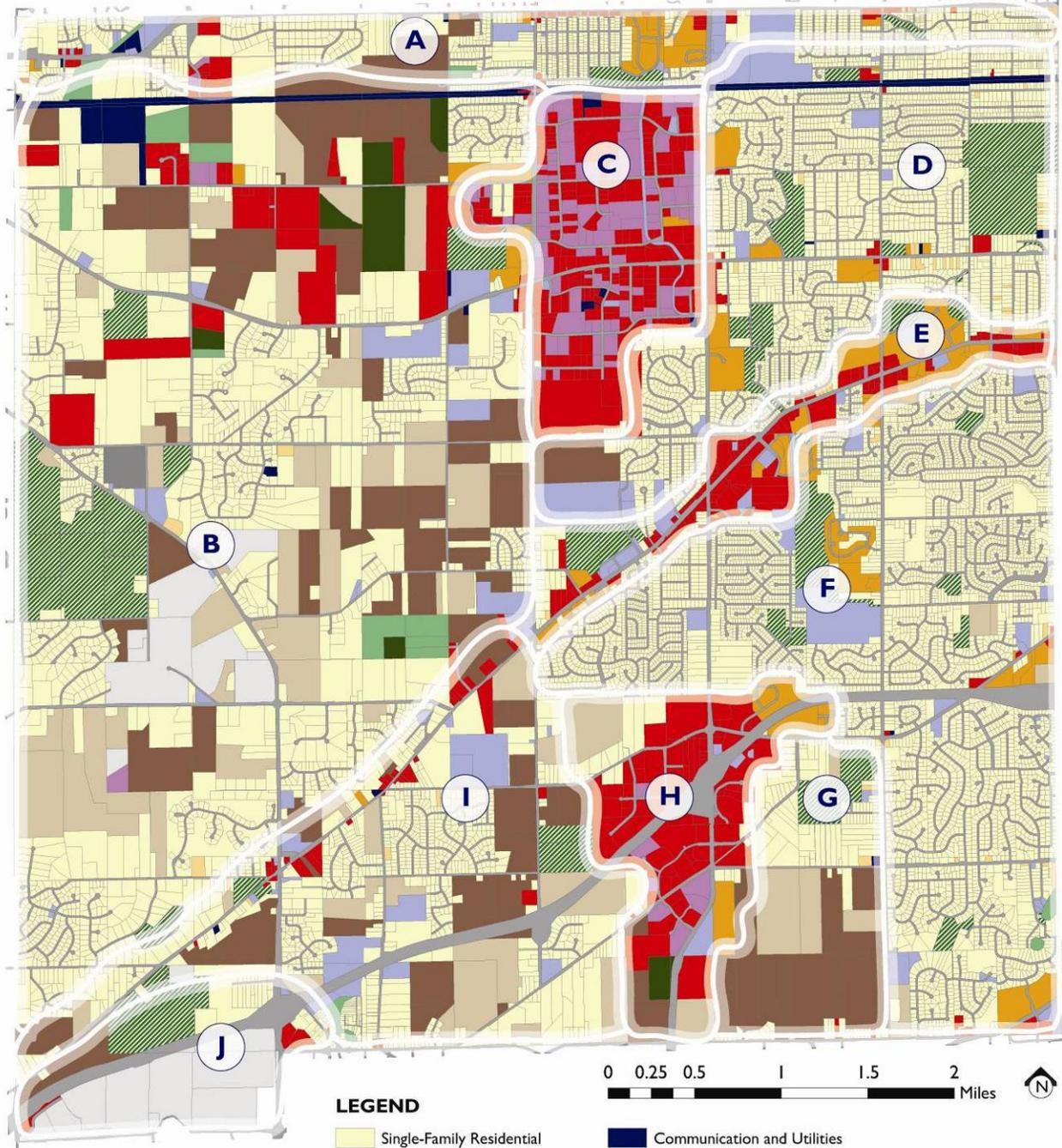
Figure 10.1. City of New Berlin Land Use Trends
Source: SEWRPC

In 2000, the primary urban use within New Berlin consisted of residential land at approximately 6,782 acres, or 28.7% of the total area of New Berlin. This was an increase of 9% from 1990 (555 acres). The remaining urban land uses within the city, in order of magnitude, included transportation (2,681 acres or 11.4% of total land); industrial (763 acres or 3.2% of total land), government and institutional (473 acres or 2.0%), recreational (470 acres or 2.0%), and commercial (466 acres or 2.0%). New Berlin has lost approximately 1,693 acres of

agricultural land to other types of uses from 1990 to 2000, or 169 acres every year. The primary contributors to this loss have been residential development and transportation needs.

EXISTING LAND USE

Based on Assessment Codes & Classifications for Assessment Year 2008
with Neighborhood Overlay



LEGEND

- | | |
|--------------------------------|--------------------------------------|
| Single-Family Residential | Communication and Utilities |
| Two-Family Residential | Extractive (Quarry and Mine) |
| Multi-Family Residential | Landfill |
| Single-Family Agricultural | Transportation |
| Agricultural | Recreation |
| Commercial | Upland Resource Conservancy District |
| Industrial | Shoreland Wetland Conservancy Dist |
| Institutional and Governmental | Permanent Open Space/Conservancy |



March 11, 2009



COMPREHENSIVE PLAN 2020

CITY OF NEW BERLIN, WISCONSIN

Figure 10.2. Existing Land Use Map for the City of New Berlin.

Even though the amount of agricultural land in the city has been decreasing over time, agricultural land still plays a significant role (5,124 acres, 42.8% of all nonurban land and 21.7% of all land in the city). This is a decrease from 50.3% in 1990 (6,817 acres). Other nonurban land uses in New Berlin consist of natural resource areas (3,567 acres in 2000, 29.8% of all nonurban land) and lands classified as “other” (3,268 acres, 27.3% of all nonurban land).

Based upon survey work conducted by the Department of Community Development in 2008, this decrease can be attributed to market forces that have resulted in less overall income being derived from farming, multiple property ownerships creating smaller, less contiguous farmland acreages, and a general lack of interest in farming. Surveying large property owners whose current existing land use is agriculture, in 1999, 95% and in 2007, 91% of those surveyed identified that farming was not their main occupation. The Department mailed out 123 surveys representing 155 tracts of agricultural or undeveloped lands of 15 acres in size or larger. There was a 44% response rate to the 2008 survey. See Appendix F for both the survey results and the summary power point presentation that was presented at the Farmland & Open Space Landowners Focus Group meeting on July 9, 2008.

In order to continue forth with farmland preservation efforts, the Department of Community Development must continually look for economically viable ways of purchasing agriculture conservation easements through grant funding. Additionally, the Department should utilize its conservation subdivision regulations to plan for and permit farming as open space use. Planning for farms in conservation subdivisions could take place through the platting process by designing lot layouts, access, and other elements to accommodate farming as an open space use. The Department is also encouraged to continue promoting other agricultural preservation mechanisms to property owners such as easement dedications and / or purchase of development rights (PDR).

LAND USE POLICIES

Several key policies were developed during the 2001 Growth and Development Master Plan (GDMP) process in order to guide the demographic and economic forces shaping the community. These policies have been carried forward and will continue to help guide the City's land use planning efforts.

Although the Land Use Plan is ultimately organized around creating distinct neighborhoods and business centers, the following policies shall apply city-wide:

Policy 1: Managed Growth

Ensure that growth in New Berlin is affirmatively and responsibly managed based on available public services and suitability of the land for development.

Policy 2: Urban Boundaries

Maintain cohesive urban boundaries conducive to service delivery that support implementation of the adopted future land use plan.

Policy 3: Compatible Land Uses

Promote an orderly and compatible pattern of land uses avoiding "hodge-podge" development patterns. Provide appropriate transitions and buffers when differing uses are adjacent to one another.

Policy 4: Infrastructure

Utilize the provision of infrastructure in supporting and influencing growth in areas most suitable to accommodate growth.

Policy 5: Neighborhood Preservation

Preserve existing neighborhoods and encourage compatible infill development. (Infill development generally refers to either construction on vacant parcels in existing developed areas, or replacement of obsolete or dilapidated structures with new buildings.)

Policy 6: Rural Character

Preserve the existing character of the remaining rural areas in New Berlin.

Policy 7: Urban and Rural Distinction

Preserve and reinforce the distinction between urban and rural areas in New Berlin.

Policy 8: Open Space

Preserve open space throughout the city through both public and private development. Focus preservation efforts in environmentally sensitive areas, areas with recreational and trail opportunities, areas serving as buffers between different land uses, and neighborhood open space. Work to remove regulatory barriers that will reinforce that farming and/or large-scale gardening can remain a viable land use while respecting and preserving private property rights.

Policy 9: Development Quality

Require new development to meet high-quality sound planning and engineering standards with regard to sustainable architecture, site planning, and stormwater management.

These principles create an overall policy framework for the city.

LAND USE PLAN

The City of New Berlin Land Use Plan is intended to provide a guide for development, redevelopment, and preservation over the next ten (10) years and will need to be re-evaluated near the year 2020. The Land Use Plan is based on standards that reflect the desires of community residents, committee members, elected officials and proven principles in community development, environmental preservation, and residential development. As part of the Land Use Plan, several factors have been explored related to the growth of the built environment:

- **Social factors** include those which give or maintain character (i.e. gathering areas, civic identity, and the “city living with a touch of country” feeling).
- **Economic factors** include the creation of jobs, balance of municipal expenses and revenue, and land value influenced by natural amenities and water quality.
- **Physical factors** include the character of the land (i.e. how it appears, areas that are preserved, what types of development are allowed, and where development is located).

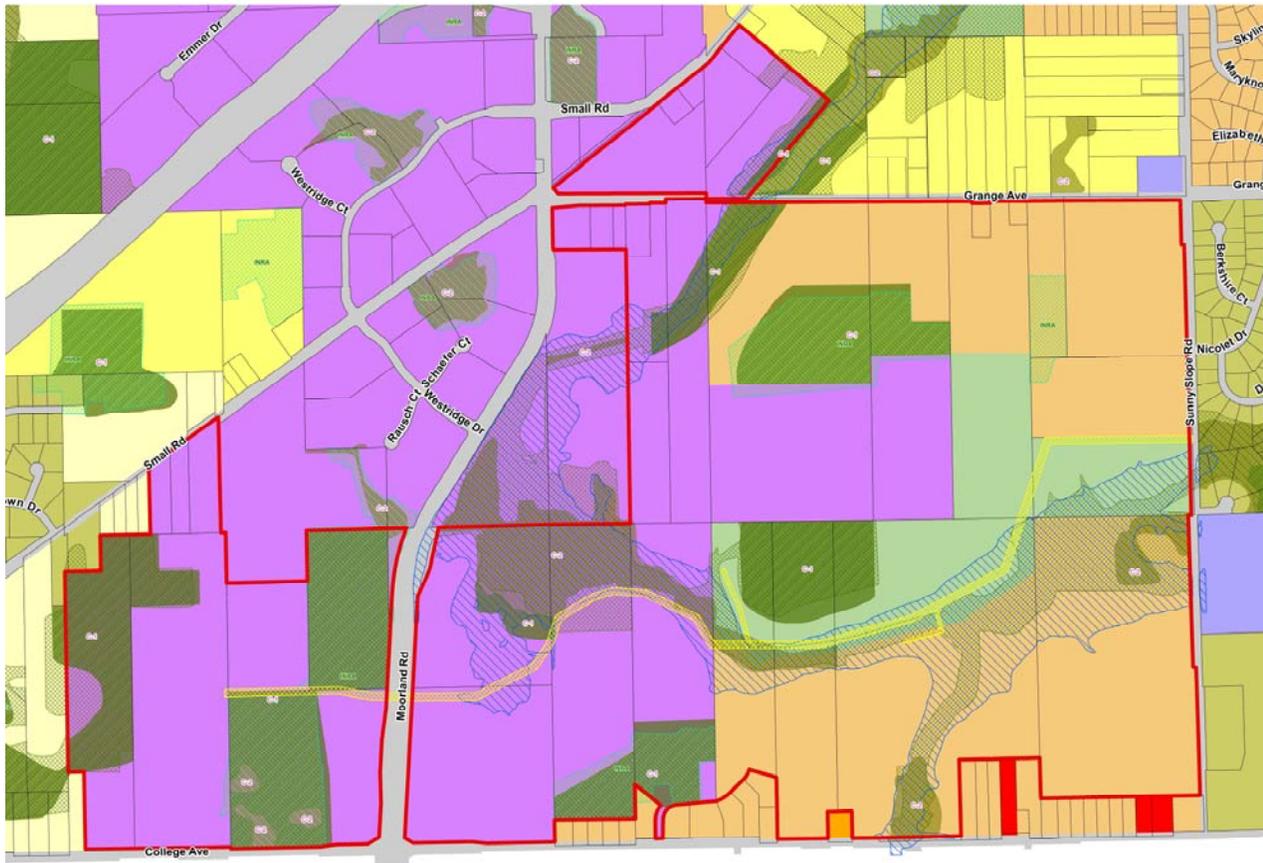
The Land Use Plan cannot be successfully implemented by looking only at the physical attributes of growth. Diverse and healthy communities

grow in all three areas, and a balance should be achieved to provide a quality environment for residents and business owners.

This Land Use Plan provides flexible recommendations and categories to provide long-range guidance to decision-makers. It recognizes that the City Zoning Map exists as a mechanism for property-specific recommendations. The purpose of the Land Use Plan is to serve as a link between the Land Use Policies and the development regulations. The City should explore implementing a form-based code versus continuing the use the traditional zoning ordinance (Euclidean Zoning) in order to implement infill and/or redevelopment opportunities.

When considering the proposed land uses for any particular parcel of property, the Land Use Policies must be considered in addition to the requirements of the entire Comprehensive Plan. The Land Use Plan Map, shown in Figure 10.3, identifies the future land use districts within the City of New Berlin.

Section 34 – 35 – South Moorland Road Corridor
Section 35 is an area that is envisioned to be a mix of business park industrial, office, retail, residential, and passive and active park uses. In order to implement the conceptual neighborhood plan, the City has created three new zoning districts specifically for this geographic area. They include a new R-6 (Section 35 Low-Density Single-Family Residential), M-3 (Section 34 & 35 Business Park Development District) and P-2 (Section 35 Park Complex District) as further described below. The map below (Figure 10.5) identifies the Future Land Use and Zoning Code Section 275-13.1 (H) (4), Figure I-1, identifies the pending designated zoning districts. Note the respective zoning code amendments are pending at this time. All projects that require rezoning within this respective area shall be rezoned in accordance Zoning Code Figure I-1 and future Plan Commission and Common Council actions.



Future Land Use For South Moorland Road Corridor



Fig 10.5



Figure 10.5 Future Land Use Map for South Moorland Road Corridor.

Urban Residential

The Urban Residential designation reflects the modern form of the residential subdivision with lots ranging in size from one to four dwelling units per acre, depending on underlying zoning and surrounding development patterns. While these communities may include various sizes and price ranges of homes, the primary land use is single-family detached homes. Attached single-family housing may be considered as a transitional use between lower density residential uses and non-residential development and highway corridors.

The corresponding zoning districts are:

1. R-4 (Low-Density Single-Family Residential) which has a not-to-exceed density of 2.2 dwelling units per net residential acre for new large lot subdivisions to be served by public sanitary sewer and water facilities;
2. R-4.5 (Medium-Density Single-Family Residential) which has a not-to-exceed density of 2.9 dwelling units per net residential acre, served by public sanitary sewer and water facilities; and
3. R-5 (Medium-Density Single-Family Residential) which has a not-to-exceed density of 4.3 dwelling units per net residential acre, served by public sanitary sewer and water facilities. It should be noted that the City's current zoning ordinance states that "no unplatted lands" should be placed into the R-5 District.
4. Unique to the South Moorland Road Corridor Area, a specific geographic area (see Figure 10.5 of this document and Figure I-1 of the Zoning Code), the City plans to establish a new Zoning District, the R-6 (Section 35 Low-Density Single-Family Residential). The R-6 Low-Density Single-Family Residential District is intended to provide for single-family residential development within Sections 34 and 35 with a minimum lot sizes similar to those in the above zoning districts and served by public sanitary sewer and water facilities. The Plan Commission and Common Council may approve smaller lot sizes pursuant to the city's zoning and subdivision codes and the vision for Neighborhood "G", in order to protect environmental features such as woodlands and tree lines, provide for additional tree protection and/or avoid steep topography. All lots shall adhere to the City's adopted zoning and subdivision codes.

Per Zoning Code Section 275-13.1 (H) (4), "Along the South Moorland Road Corridor / Sections 34 and 35 area, transitional provisions will apply as noted in the map (Zoning Code Figure I-1). As properties within this area are developed, they shall be rezoned per that map."

Urban Residential districts include neighborhood parks and green spaces that provide amenities to local residents and are encouraged to provide links with the City's existing parks and recreation. Developers should incorporate the protection of environmentally sensitive areas, including the floodplain, into the development to create unique neighborhoods while protecting the natural environment. The number of

cul-de-sacs should be minimized, emphasizing loop street layouts or multiple connections through and between subdivisions.

The Urban Residential areas also offer a continuing opportunity for more affordable housing to serve workers in the City's growing business parks. For example, housing on ¼ acre lots can help to retain and increase the diversity of the City's housing stock to allow for more personal housing options. The Community Development Authority (CDA) (formerly the New Berlin Housing Authority) is using tax credits and rent assistance to ensure a continued supply of affordable senior housing and apartments.

Certain institutional uses that can be compatible with residential uses, such as schools and neighborhood scale churches may be appropriate after careful site plan review.

Suburban Residential

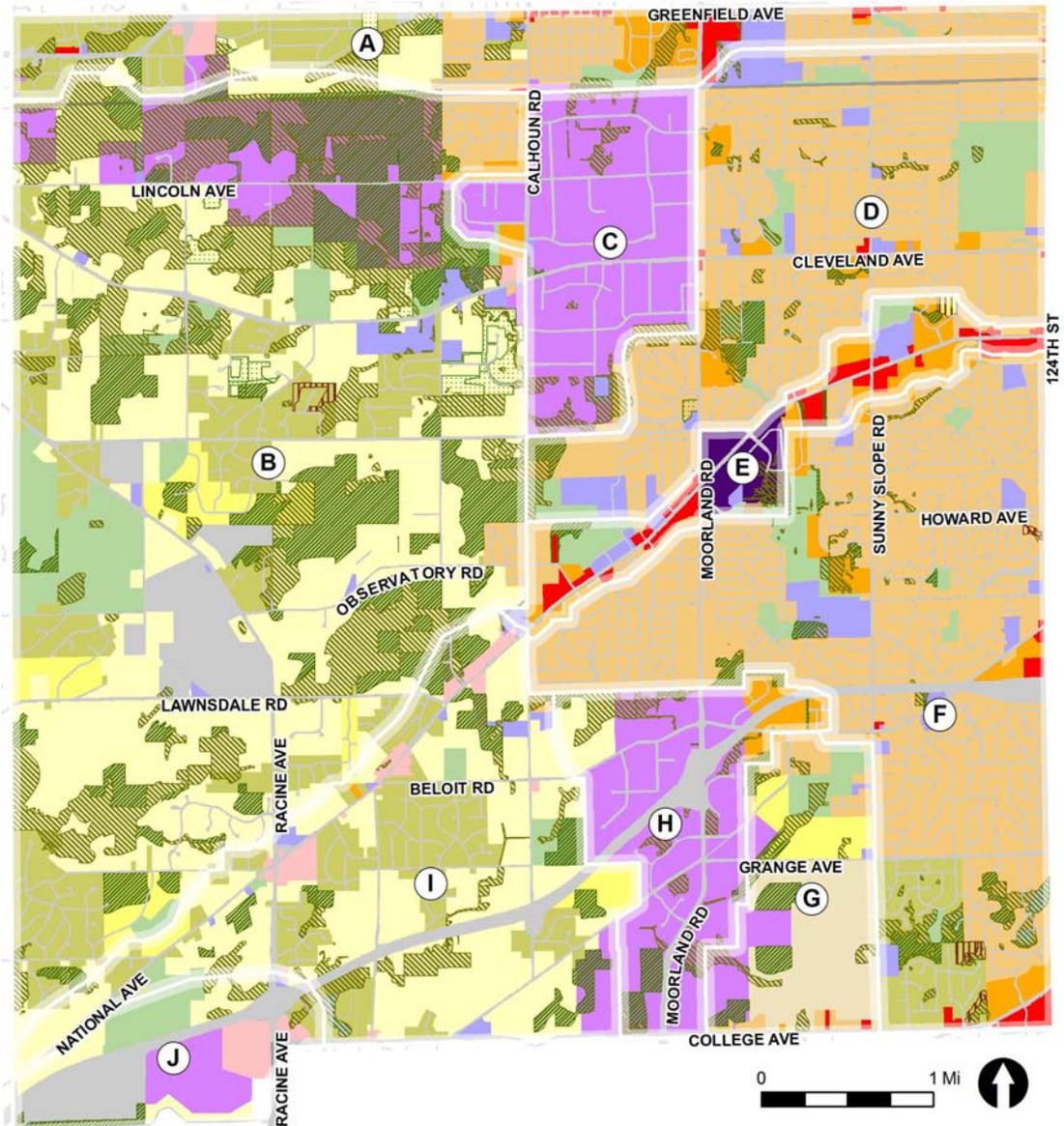
The Suburban Residential designation reflects the rural setting of the existing residential areas on the western half of the City. Lots in this category are generally located in existing subdivisions that have already been developed at higher densities than the surrounding Country Residential area. The Suburban Residential areas are ~~not typically~~ served by ~~sanitary sewer and water, they are served by~~ private on-site sewerage disposal systems and private wells. On average, lots are 35,000 square feet in this district. New development may occur as infill development, but are not expansions to the existing subdivisions. Infill development is the development of vacant lots within existing subdivisions.

The corresponding zoning district is:

R-3 (Suburban Single- Family Residential) which has a not-to-exceed density of 2.0 dwelling units per net residential acre. This District is intended to be used for residentially platted lots already existing at this density range. As stated previously, Suburban Residential lots are served by private on-site sewerage disposal systems and private wells.

FUTURE LAND USE PLAN

with Zoned Conservancy and Neighborhood Overlay



LEGEND

Business Park / Industrial	City Center Single Family Res.	Park	Zoned Conservancy Districts TAG
City Center Mixed Use Comm	Urban Residential	Quarry	
Suburban Commercial	Suburban Residential	Institutional	
Rural Commercial	Country Residential	Transportation	
City Center Mixed Use Res.	Residential Estate	Water	C-1 Upland Resource
Mixed Use Residential	Planned Conservation		C-2 Shoreland Wetland
			C-3 Permanent Open Space

May 2015

COMPREHENSIVE PLAN 2020

City of New Berlin, Wisconsin

Figure 10.3. Future Land Use Map for the City of New Berlin. [Please refer to Figure 10.5 Future Land Use Map for South Moorland Road Corridor for proposed amendments. \(Note: Update this map to reflect changes if proposed amendments are made.\)](#)

Residential Estate

Residential Estate is similar to the Country Residential category except for that it has a gross density not-to-exceed one dwelling unit per two acres. While agricultural uses are encouraged to remain as long as the owners wish to operate farms, this designation provides an opportunity for the City to allow this area to develop, but maintain a sense of rural character. Before this land use category is implemented in this area, provisions for public sewer and water facilities must be made.

The preservation of the character of these areas should be accomplished through the use of clustering homes to help preserve the visual character but also to preserve larger open space areas for use as active or passive recreation or agriculture. Establishing open space areas which include streams, wetlands, woodlands, floodplains should be given high priority along with establishing greater setbacks from these resources.

The corresponding zoning district is:

R-2E (Conservation Estate Single- Family Residential) which has a not-to-exceed density of 1.0 dwelling units per two acres. Homes within this District are intended to be served by public sanitary sewer and water facilities. Density bonuses are allowed pursuant to the City's zoning code.

Country Residential

Country Residential encompasses most of the area in the western portion of the City. These areas include various sizes and price ranges of homes with the primary land use being single-family detached homes. The average density of this area is envisioned to be a gross density of one dwelling unit per five acres.

Lot clustering that maintains an overall low density, while preserving substantial open space is encouraged in these areas. Country Residential Communities will be planned to include parks and green space or preserve agricultural land. This will provide amenities to local residents and work toward providing a link with the City's existing parks and recreation system. Developers should incorporate the protection of environmentally sensitive areas, including the floodplain, into the development to create unique neighborhoods while protecting the natural environment.

The corresponding zoning district is:

R-1/R-2 (Rural Conservation Single-Family Residential) which has a not-to-exceed gross density of 1.0 dwelling unit five acres. Country Residential lots are served by private on-site sewerage disposal systems and private wells. Density bonuses are allowed pursuant to the City's Zoning Code.

There are also a large number of farm operations that exist in this area and the protection and preservation of these uses is integral to this land use. Some on-site sales of products are appropriate including small farm markets, landscape materials, and locally grown food. Artisan farming, flea markets, hobby farming and other activities that promote the continuation of farming should be encouraged and regulatory barriers prohibiting these activities should be removed. In order to prevent excessive nuisances from occurring as a result from any of these associated farming related commercial activities, they should be regulated in their size, intensity and traffic impacts to prevent the proliferation of Rural Commercial Services in areas not designated as commercial.

~~Planned Conservation Development~~

~~Plan Commission recommended keeping the density in this area at one home per two acres. Therefore this area falls into the Residential Estate / R-2E District.~~

Staff Note: The Planned Conservation Development category can be deleted if the Plan Commission and Common Council amend the Future Land Use Map for Section 35 to eliminate the Planned Conservation Development future land use designation. This is the only area of the City where it was proposed.

Mixed Use Residential

The Mixed Use Residential designation applies to several areas where more intense business uses meet single-family residential uses. The purpose of Mixed Use Residential is to provide a district for land uses and development that combine characteristics from other districts. There are several land uses that can occur in mixed use areas, including low-density multi-family, senior housing, duplexes, condominiums, or institutional uses. Development approval for these uses requires a review to determine compatibility with surrounding land uses, particularly the residential neighborhoods.

Business Parks

Business Parks encompass a mixture of office, industrial, accessory retail, commercial and service uses in a development with substantial landscaping and open space to create an attractive image. New industrial and office growth is encouraged to occur in these large developments so traffic impacts on surrounding uses can be minimized & managed and infrastructure can be provided.

The Business Parks land use is placed in areas where there will be a minimal impact on residential uses and the natural environment. In addition, Business Parks parcels are generally located near major transportation corridors that can accommodate the truck and automobile traffic generated by such developments.

Unique to the South Moorland Road Corridor Area, the City plans to establish a new Zoning District, the M-3 Section 34 & 35 Business Park Development District. The M-3 Section 34-35 Business Park Development District is intended for light manufacturing, office, retail and business uses. The M-3 Section 34-35 Business Park Development District is also intended to provide a broader mix of allowable uses including retail establishments within Sections 34 and 35 of the City to support both the business and residential development. The District is further intended to promote open space, intense vertical landscape, planting screens, buffer yards and preservation of existing environmental features (trees, wetlands, floodplain, rock outcroppings, steep slopes and viewsheds).

Per Zoning Code Section 275-13.1 (H) (4), "Along the South Moorland Road Corridor / Sections 34 and 35 area, transitional provisions will apply as noted in the map (Zoning Code Figure I-1). As properties within this area are developed, they shall be rezoned per that map."

City Center – Mixed Use

The City Center designation recognizes the substantial planning and investment being made in the commercial core at National Avenue, immediately east of Moorland Road. While the City Center is a part of the suburban business center corridor, the unique qualities desired by the City for this area merit special attention. The pedestrian orientation, distinctive high-quality streetscape, and the mixture of uses create the

potential for this to become a unique area of the city. There are several land uses that can occur within the mixed use areas, including single-family residential, duplex residential, condominiums, townhomes, apartments, office, commercial, and institutional. Development approval for all of these uses requires a review to determine compatibility with surrounding land uses, particularly the adjacent residential neighborhoods.

Refer to the City Center PUD Ordinance #[25262459](#) and associated zoning map for a list of appropriate uses for this area.

[Staff note: On July 22, 2014 the Common Council approved Sign Code changes to the City Center PUD area which resulted in an update to this ordinance number.](#)

City Center – Single-Family

The City-Center – Single-Family designation reflects the modern form of the residential subdivision with lots ranging in size from one to four dwelling units per acre, depending on underlying zoning and surrounding development patterns. While these communities may include various sizes and price ranges of homes, the primary land use is single-family detached homes. Attached single-family housing may be considered as a transitional use between lower density residential uses and non-residential development and highway corridors.

The corresponding zoning districts is:

R-4.5 (Medium-Density Single-Family Residential) which has a not-to-exceed density of 2.9 dwelling units per net residential acre, served by public sanitary sewer and water facilities.

Suburban Commercial

Suburban Commercial areas include the commercial areas of New Berlin primarily along National Avenue east of Calhoun Road. While these areas focus on retail sales and personal services, some office space and multi-family housing is intermixed. The geographic boundaries of Suburban Commercial areas should be controlled to limit expansion of commercial development and the increasing number of vacant buildings, and at the same time provide flexibility to accommodate changes in the market.

Developers will be encouraged to establish creative commercial centers that do not place emphasis on the parking areas, but on the commercial uses themselves. This can be accomplished by placing some parking to the side or behind buildings and utilizing internal landscaping throughout the parking areas. Signage and lighting should be placed and designed to ensure visibility without being excessive.

Rural Commercial

Rural Commercial areas should maintain the “rural theme” in designing retail-oriented developments that include farm implement sales, produce markets, feed and seed stores, etc. to help support the agricultural environment but, may also include small-scale office-oriented uses. In addition, convenience retail uses may be appropriate in these areas to serve the day-to-day needs of residents, thus minimizing the necessity of driving for convenience goods.

Rural Commercial should be located primarily along National Avenue west of Calhoun Road. These uses should be located in enclosed structures. Where outdoor storage and sales are necessary, they should be located in the side or rear yards. Landscaping and screening should be used to minimize the transition from agricultural and rural residential uses to these commercial developments. Lighting should be carefully evaluated. Rural commercial architectural design standards should be adhered to.

Institutional

Institutional uses encompass the main City Government facilities around City Hall, as well as schools, churches, and other nonprofits. Regarding church uses, these institutions have been classified into two types: Neighborhood Scale and Community Scale. Neighborhood scale churches are defined as a place of gathering for religious observance, ministry, and fellowship & related social events and may include classrooms for periodic religious instruction, kitchen, meeting area principally for members and administrative offices. These facilities are identified as those with a total building footprint of less than 14,999 square feet. Community scale churches are defined as a place of gathering for religious observance, ministry, and fellowship & related social events and may include classrooms for periodic religious instruction, and administrative offices. These facilities are identified as those with a total building footprint greater than 15,000 square feet or which have accessory uses, which include, but are not limited to uses

such as banquet facilities, day school, day care facilities, retail stores, restaurant, workout centers / club, gymnasium, health care facilities, assisted living facilities, library, and café.

Parks

The City wishes to acquire and maintain parks and open space that are consistent with the adopted park and open space plans to encourage private preservation of open space and environmental areas, and to encourage the use of creative development alternatives (i.e. Conservation subdivisions to create neighborhood open space). The short-term actions are listed in Chapter 9: Community Facilities.

Unique to the South Moorland Road Corridor Area, the City plans to establish a new Zoning District, the P-2 Section 35 Park Complex District. The P-2 Section 35 Park Complex District is intended to provide an area for a regional amenity that would provide tournament, practice and game space for baseball, softball and/or soccer. The District will also incorporate neighborhood park elements for neighboring residents. The complex will provide a buffer between the residential and business park land uses and may be expanded to create additional meaningful passive recreational opportunities and utilize the City's utility easement / public trail to create more of a linear parkway. Uses may include, but are not limited to, passive recreational trails, fishing ponds, winter sports activities, snowshoeing, cross country skiing, sledding, nature trails, bird watching and interpretive exercise trails.

Per Zoning Code Section 275-13.1 (H) (4), "Along the South Moorland Road Corridor / Sections 34 and 35 area, transitional provisions will apply as noted in the map (Zoning Code Figure I-1). As properties within this area are developed, they shall be rezoned per that map."

In addition, the City's *Park and Open Space Plan* identifies a need for a City wide Youth Sports Complex. Specifically the Plan states, "at present, the City of New Berlin lacks a youth sports complex which typically incorporates outdoor athletic fields. A sports complex has the potential to enhance quality of life and community image, and promote the City's role as a regional center for sports tourism and recreation. Sports complexes are commonly funded through public-private partnerships." The Plan further states the development of new parks should, "include action plan related to acquisition and development of community youth sports complex. i.e. Pursue the planning, acquisition,

and development of a community park with athletic fields to meet the needs of the youth sports organizations.”

Where appropriate the facility will provide for active sports complexes to accommodate a mixture of athletic uses. Some active uses might include soccer, baseball/softball fields, basketball, playground and picnic area with shelter. Winter sports options should also be explored such as sledding, ice skating, cross country skiing, and snowshoeing along the City's trail easement. Some passive uses might include trails for hiking and walking and fishing.

The Park Plan states that in Section 35, “efforts to preserve, protect, and promote passive use (trails) of the C-1 and C-2 Conservancy areas is desired, as well as a pathway system to provide the neighborhood and community with safe access to school, park and residential development, and enjoyment of the natural environment.”

Linear parkways, which preserve open space, and provide connectivity within this area should be developed. The linear parkways could be integrated with the floodplain and creek areas.

Quarry

Quarries involve the mining and processing of minerals. They typically include both underground and surface mining activities. While they are typically located in rural areas, they can also create substantial land use impacts. A few of these quarry properties are actively being mined for non-metallic mineral resources (i.e. sand & gravel). As such, they are required to have a City approved Reclamation Plan pursuant to NR 135 and the City's zoning ordinance. The Reclamation Plan is required to identify post-mining land uses in addition to the “means & methods” for reclaiming the site. During the planning horizon for this Plan, it is anticipated that two of these quarries will transition and be reclaimed into their approved post-mining land uses. Specifically, the New Valley Sand & Gravel Quarry (identified in Neighborhood “J” has been identified as a future business park and the Kohler Pit has the following approved post-mining land uses – rural commercial, agriculture and aquaculture (both in recreational & commercial formats).

CONSERVANCY AREAS

C-1 Upland Resource Conservancy Zoning

The purpose of this district is to prevent the destruction of valuable natural and man-made resources and, in particular, woodlands, wetlands, wildlife habitat areas, perennial and intermittent streams, major lakes, floodlands and shorelands, significant water recharge and discharge areas, prairies, recreational and scenic areas, natural scientific areas, areas with poor soils or high groundwater, and areas of steep slopes, including primary environmental corridor, secondary environmental corridor and isolated natural resource areas. It should be noted that the City has established a new policy that states no "new" lands should be placed into this category and rather the use of "conservation easements" shall become the norm for preserving and protecting these natural resource assets.

C-2 Shoreland-Wetland Conservancy Zoning

The purpose of this district is to preserve, protect, and enhance the ponds, streams, and wetland areas of the City. The preservation, protection, and enhancement of these areas will serve to maintain safe and healthful conditions; maintain and improve water quality, both ground and surface; prevent flood damage; control stormwater runoff; protect stream banks from erosion; protect groundwater recharge and discharge areas; protect wildlife habitat; protect native plant communities; avoid the location of structures on soils which are generally not suitable for use; and protect the water-based recreation resources of the City.

C-3 Permanent Open Space/Conservation Zoning

The Permanent Open Space/Conservation Lands District is intended to serve as a preservation district to maintain lands that have been permanently designated as open space or conservation lands. This District serves as a more definitive designation of open space and conservation lands as an alternative to deed restrictions and easements. This District should be utilized for developments where potential development densities have been transferred to another area of the property or to another site within New Berlin; developments that will have open space permanently preserved; and other similar conservation and preservation practices that will contribute to the unique character of New Berlin.

Environmental Corridors

Environmental Corridors are shown on the City's Map of Potential Conservation Lands. The City clearly recognizes the importance of these natural resource assets and will continue to use "conservation easements" for their protection. The City will also continue to follow SEWRPC guidelines for preserving, protecting and managing development within these corridor areas. See Appendix J for SEWRPC's publication entitled "Environmental Corridors – Lifelines of the Natural Resource Base". [The City will continue to use SEWRPC's Environmental Corridor Maps as a resource as amended.](#)

Map of Potential Conservation Areas

The Map of Potential Conservation Lands for the City of New Berlin consists of wetlands; woodlands; Butler's Garter Snake habitat; Water; Slope; environmental corridors; and scenic vistas. This map should be used as a resource in addition to, but not limited to, other maps such as the future land use, zoning and FEMA FIRM maps for all land use decisions. These environmental features should be incorporated into all development proposals, as applicable.

LAND USE PLANNING IN WAUKESHA COUNTY

Under Wisconsin State Statutes, counties are required to incorporate into the county development plan all master plans that have been duly adopted by incorporated cities and villages under the State of Wisconsin City Planning Enabling Act. However, the Statutes do not provide direction as to resolving conflicts between county adopted land use objectives and local master plans. To address this issue, the Waukesha County Comprehensive Plan Advisory Committee determined specific approaches to be implemented during the County Plan process. The following County approaches are those which apply directly to New Berlin's Comprehensive Plan:

1. All duly adopted local land use plans, whether prepared by incorporated cities and villages or by towns, would be reviewed for consistency with the County development objectives and standards approved by the Advisory Committee, as presented in Chapter 2 of this Plan. All inconsistencies would be identified and described.
2. Municipalities will prepare preliminary land use plans in a manner consistent with the Advisory Committee approved development

objectives and standards. Following review of local land use plans, inconsistencies with the development objectives were identified for the municipalities and adjustments were requested.

3. The compiled preliminary County land use plan would be provided to all cities, villages, and towns in the County for review and comment.

Resulting from these approaches is the County land use element provided in the Waukesha County Comprehensive Plan. Due to the fact that the County is required to incorporate local master plans into its overall plan, New Berlin residents and property owners should first look to its own Comprehensive Plan for guiding objectives and policies. The Waukesha County Plan shall serve as a seamless overview of planning efforts county-wide.

LAND USE PLANNING IN THE REGION

The regional land use plan sets forth the fundamental concepts that are recommended to guide the development of the seven-county southeastern Wisconsin region. The most recent version of the plan, entitled "SEWRPC Planning Report No. 48: A Regional Land Use Plan for Southeastern Wisconsin: 2035, was adopted by SEWRPC in June 2006. This plan is intended to guide land use development and redevelopment through the year 2035.

SEWRPC's regional land use plan map, as it pertains to the City of New Berlin, is illustrated in Figure 10.4. The land use designations for New Berlin include:

Regional Plan: Major Economic Activity Area

Both the New Berlin Industrial Park and the Westridge Business Park are identified in the regional land use plan as major economic activity areas ("MC" in Figure 10.4). These areas are recommended for industrial uses of at least 3,500 industrial jobs, retail uses of at least 2,000 retail jobs, office uses of at least 3,500 office jobs, or general purpose uses of at least 3,500 total jobs. The recommended regional land use plan map for the entire seven-county region shows that these major economic activity areas represent a small percentage of the total land in the region, and thus are highly valuable for the areas in which they are located.

Regional Plan: Medium Density Urban Area

The plan encourages urban development only in those areas which are covered by soils suitable for such development, which are not subject to special hazards such as flooding or erosion, and which can be readily provided with basic urban services including public sanitary sewer service. The medium density urban areas, classified as "MX" in Figure 10.4, are meant for residential and other urban uses. All medium density urban areas in New Berlin are served by public sewer and water. Residential developments in these areas should maintain a density of between 2.3 and 6.9 dwelling units per net residential acre.

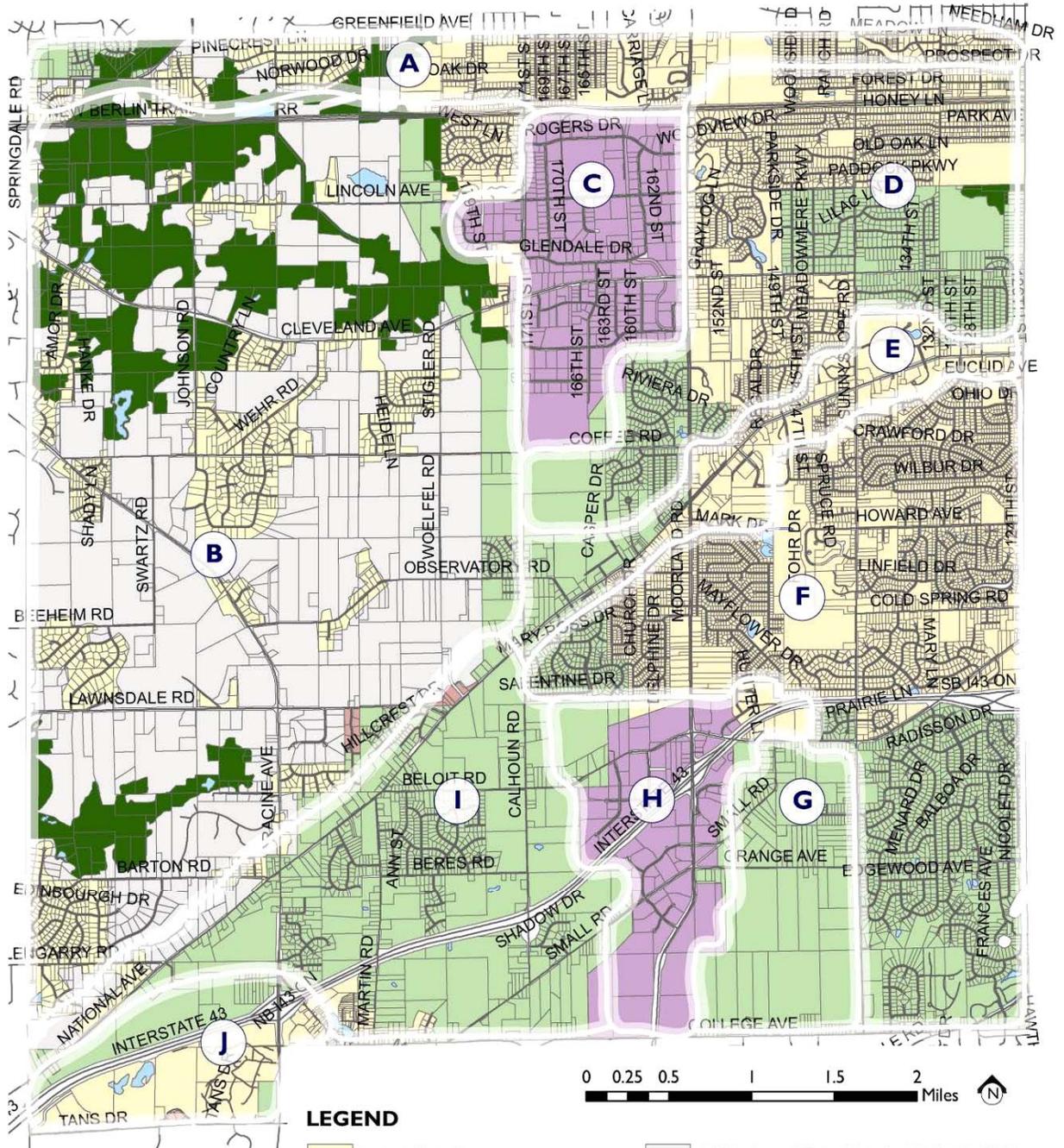
Regional Plan: Low Density Urban Area

The lands identified as "L" and "LX" in Figure 10.4 are recommended for lower densities of 0.7 to 2.2 dwelling units per net residential acre for residential and other urban land. These lands are divided in Figure 10.4 to illustrate which areas are served by public sewer and water (LX).

Regional Plan: Suburban Density Area

Few lands in New Berlin are identified in the regional land use plan as suburban density areas ("S" in Figure 10.4). These lands are recommended for low residential densities of 0.2 to 0.6 dwelling units per net residential acre. A small number of lots near National Avenue and Lawnsdale Road are considered to be in this suburban density area.

2035 SEWRPC LAND USE RECOMMENDATIONS
with Neighborhood Overlay



LEGEND

- L - Low Density
- LX - Low Density Public S/W
- MC - Major Economic Activity Center
- MX - Medium Density Public S/W
- OUT - Ag and Rural Density No Public S/W
- PEC - Primary Environmental Corridor
- S - Suburban Density
- WATER

February 25, 2009



COMPREHENSIVE PLAN 2020
CITY OF NEW BERLIN, WISCONSIN

Figure 10.4. 2035 SEWRPC Land Use Recommendations.
Source: SEWRPC.

Regional Plan: Rural Areas

The lands classified as “OUT” in Figure 10.4 correspond with the rural land use designation in the regional land use plan. These lands are considered to be prime agricultural land, other agricultural land, and rural-density residential lands. The plan recommends that prime agricultural land be preserved for long-term agricultural use. In addition to preserving prime agricultural lands, the regional land use plan seeks to maintain the rural character, namely agricultural and other open space uses, of lands located outside planned urban service areas. The plan seeks to limit development in such areas to rural-density residential development, with an overall density of no more than one dwelling unit per five acres (0.2 dwelling units per acre). Where rural residential development is accommodated, the regional plan encourages the use of conservation design.

Regional Plan: Primary Environmental Corridors

The regional land use plan recommends the preservation of natural, open space uses within remaining primary environmental corridors (labeled as “PEC” in Figure 10.4). Under the plan, development within primary environmental corridors should be limited to transportation and utility facilities, compatible outdoor recreational facilities, and on a limited basis, rural density housing located at the fringes of upland environmental corridors using cluster development techniques at a maximum density of one dwelling unit per five acres. The plan further recommends the preservation, to the extent practicable, of remaining secondary environmental corridors and isolated natural resource areas, as determined through county and local planning efforts.